



DEPARTMENT OF THE NAVY  
JOINT BASE PEARL HARBOR-HICKAM  
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PEARL HARBOR HI 96860-5102

JBPHHINST 5510.4C  
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1 Nov 2023

JOINT BASE PEARL HARBOR-HICKAM INSTRUCTION 5510.4C

From: Commander, Joint Base Pearl Harbor-Hickam

Subj: RECREATIONAL FISHING ON JOINT BASE PEARL HARBOR HICKAM

Ref: (a) JBPHHINST 5560.1A Traffic Regulations  
(b) JBPHHINST 5510.3B Sea Area Entry Regulations for Recreation  
(c) SIKES ACT 16 USC 670a-670o, 74 Stat. 1052, as amended, Public Law 86-797  
(d) Endangered Species Act of 1973 (16 U.S.C. 1533)  
(e) DoDI 1015.10 Military Morale, Welfare, and Recreation (MWR) Programs  
(f) JBPHHINST 5510.1B Base Access  
(g) JBPHHINST 5560.2 Parking Regulations  
(h) Marine Mammal Protection Act (MMPA) 16 U.S.C §§1361-1383b, 1401-1406, 1411-1421h  
(i) DoDI 5525.17 DoD Conservation Law Enforcement Program  
(j) DoDI 4715.3 Natural Resources Conservation Program  
(k) SECNAV M 5210.1 Records Management Program  
(l) OPNAVINST 5215.17A Navy Directives Management Program Manual

Encl: (1) Recreational Fishing Sign Guide

1. Purpose. This instruction sets forth the regulations, terms, conditions and provisions regarding recreational fishing aboard Joint Base Pearl Harbor-Hickam (JBPHH). To ensure consistency, regulations regarding fishing are established to ensure safety of personnel and conservation of natural resources aboard JBPHH.
2. Cancellation. JBPHHINST 5510.4B.
3. Background. In 1998, the State of Hawaii Department of Health issued a health advisory stating that fish and shellfish from Pearl Harbor should not be eaten because the fish and shellfish may contain chemicals that can be hazardous based on the animals' uptake of pollutants and contaminants. As of 2023, this advisory remains in effect. Fishing in the Pearl Harbor Naval Defensive Sea Area (PHNDSA) and from the shorelines surrounding the PHNDSA is authorized only in certain areas and only as "catch-and-release," zero bag limit, utilizing pole and line gear. JBPHH Security Forces are responsible for patrolling and enforcing the requirements in applicable recreational fishing instructions as well as enforcing state and federal regulations applicable to fishing on JBPHH.

a. This instruction has been updated to restrict recreational fishing at Kapilina Beach Homes Fishing Area and the Hickam Shoreline due to the emergence of invasive *Unomia stolonifera* and *Capnella cf. spicata*, known as octocorals. Fishing is no longer authorized at:

(1) The shoreline along the eastern bank of the channel entrance from the cross streets of Lake Erie St. and 6<sup>th</sup> Avenue, bordering the Hickam Bike path to Alpha 7 Landing south;

(2) Foster Point (next to Hickam Harbor);

(3) Along the shoreline to the western fence line of the NAVFAC Hawaii Wastewater Treatment Plant (WWTP);

(4) Alpha Dock 7, adjacent parking lot, and the reef along Holokahiki Point;

(5) The shoreline area adjacent to the Historic Fort Kamehameha housing area; and

(6) Iroquois Point lagoon, from the shore area in the northeast where the lagoon opens to the channel, and on the south ocean side in the area where the canoes are located.

#### 4. Definitions

a. Catch-and-release. The practice of fishing that involves the release of fish caught alive.

b. Zero bag limit. You may not retain any fish; all fish must be immediately released alive.

c. Take. The hunt, pursuit, catch, capture or killing of a fish or the attempt to hunt, pursue, catch, capture or kill a fish.

d. Pole and line. Fishing gear consisting of a fishing pole, reel, and fishing line with a baited hook or artificial tackle.

5. Policy. Recreational fishing within the PHNDSA and from the JBPHH shoreline is authorized in designated areas using pole and line fishing gear on a “catch-and-release” basis. Spearfishing, crabbing or net fishing is not allowed. Authorized fishing areas shown in figure (1) are designated by signs in enclosure (2). Compliance with reference (f) is required for entry to Ford Island and shoreline areas within the fenced portions of JBPHH.

a. This instruction shall not be misconstrued to permit any violation of Federal or State Laws or regulations.

b. The provisions herein are applicable to the taking of all forms of marine life, including crustaceans (crabs) from the waters of Pearl Harbor.

c. Scientific research activity. Nothing in this instruction is intended to authorize, inhibit or prevent any scientific research activity conducted by a scientific organization or educational

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institution. Persons planning to conduct scientific research activities on board JBPHH are encouraged to submit to the NAVFAC Hawaii Natural Resources Manager, 90 days or as soon as practicable prior to its start, a scientific research plan and safety plan for each scientific activity.

d. Exempted fishing. The JBPHH Commander may authorize, for limited testing, public display, data collection, exploratory fishing, compensation fishing, conservation engineering, health and safety surveys, environmental cleanup, and/or hazard removal purposes, the target or incidental harvest of species managed under an INRMP (Integrated Natural Resources Management Plan) or fishery regulations that would otherwise be prohibited.

6. Discussion. Entry into any designated fishing area that requires entry onto JBPHH property requires that access first be authorized in accordance with JBPHH access instructions reference (f). Entry will be subject to the Force Protection Condition in effect at that time.

a. The following are designated as authorized recreational fishing areas within JBPHH:

(1) General Public Fishing Areas (defined in yellow in figure 1.)

(a) Middle Loch: The shoreline bordering Pearl Harbor Bike Path from Waipio Point Access Rd. Bridge to the bridge over Waiawa Rd. stream runoff, West of Waiawa Wildlife Refuge.

(b) East Loch: The shoreline bordering Hawaiian Electric Company (HECO) to Kalauao Stream Bridge.

(c) Aiea Bay State Recreation Area: The Shoreline bordering Aiea Bay State Recreation Area.

(d) West Loch Shoreline Park: The shoreline bordering West Loch Shoreline Park, managed by Honolulu City and County Department of Parks and Recreation.

(2) Military Housing Residence Fishing Areas (defined in orange in figure 1). Fishing is restricted to the residents of JBPHH and their authorized guests.

(a) Pearl City Peninsula: The west side shoreline from south of the pier at the end of Lanakila Ave. to the end of Coral Ave.

(b) McGrew Pt.: The Shoreline bordering McGrew Point residential property.

(c) Quarter K Housing, Ford Island: Fishing is restricted to the residents of Quarter K and their authorized guests.

(d) Hospital Point: Hospital Point Housing including Charlie Landing only. This area is restricted to the residents of Hospital Point Housing and their authorized guests.

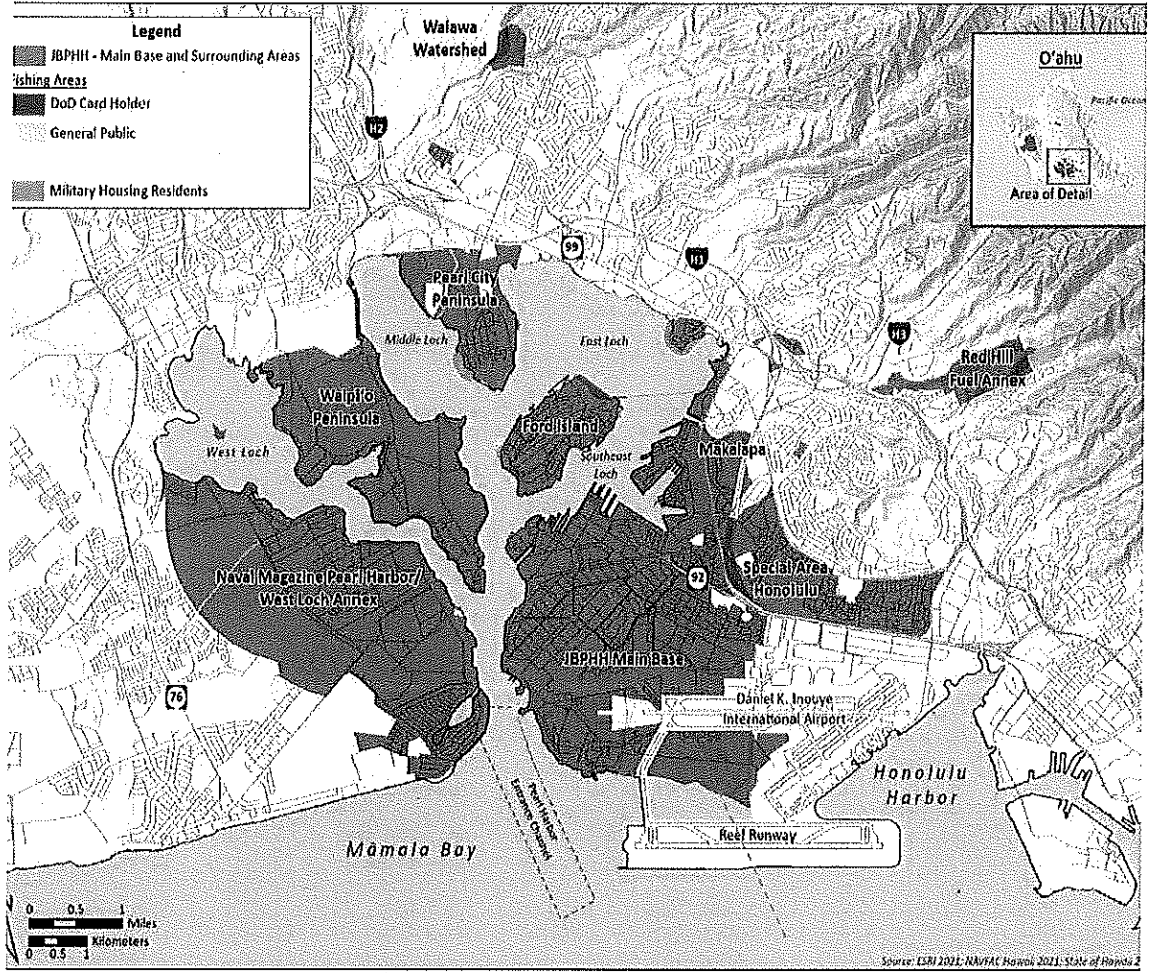


Figure 1: General Public Access Fishing Areas

(3) DoD Card Holder Fishing Areas (defined in purple in figure 1).

(a) North Ford Island: The area on north side of Navy Lodge and adjacent to the dog park west of the bridge along the shoreline to the north shoal adjacent to Foxtrot 13 pier.

7. Fishing Rules & Restrictions

a. All those who utilize authorized fishing locations must conduct themselves in a courteous and environmentally protective manner. No one accessing the shore for fishing may cross an area being used as a residence, driveway or landscaped area. Smoking is discouraged. All trash, including derelict/used fishing line, shall be removed by the person fishing at the site. People fishing are encouraged to maintain the site and remove litter left by others.

b. No Personally Owned Leisure Craft (POLC) shall be launched from any shoreline other than as indicated in reference (b). No POLC shall anchor in Pearl Harbor waters in an area that will cause damage to coral reef structures.

c. Only the shallow waters fronting the Fort Kamehameha Beach historic housing area (also known as Ahua Reef) may be entered on foot for pole and line fishing. Standing in the water is not allowed in other locations.

d. Fishing from ships in Pearl Harbor. Commanding Officers of ships moored at berths outside the Naval Shipyard may authorize crewmembers to fish from their own ship's decks.

e. Use of pole and line is the only fishing method authorized throughout JBPHH. Subsurface fishing (spearfishing) is not authorized on JBPHH. Use of nets or traps is also prohibited.

f. Minors must be accompanied by a parent or guardian.

g. All guests must be accompanied by personnel maintaining current DoD identification and guests must be accompanied by their host at all times while on JBPHH property reference (f).

h. Care should be taken to avoid any incidental catch of non-target species, especially federally protected and sensitive species such as sea turtles, marine mammals, sharks, and rays. If an individual of one of these species is caught by hook and line, the fisher should take care to gently reel the animal in and cut the line as close to the hook as possible to reduce the risk of entanglement in fishing gear. This practice is mandatory in Pearl Harbor in order to reduce the risk of severe injury or death to these important species due to entanglement in fishing gear. If the fisher is concerned for the wellbeing of the individual that has been hooked they must report the injured animal to the JBPHH Wildlife Response Hotline at (808) 722-7285.

## 8. Fishing Safety

a. Fishing is authorized in designated areas provided it does not interfere or endanger persons involved in other recreational activities. Possession or use of explosives, poisons, drugs, chemicals, electrical devices, or any unlawful fishing items is prohibited. Persons engaging in fishing will not interfere with or interrupt the activities of others engaging in recreational activities/military functions, i.e., picnicking, swimming, sunbathing and/or surfing. Fishing in any areas not specified by this supplement is prohibited. Vehicles shall be parked in authorized areas. Overnight camping or parking is not permitted in fishing areas on JBPHH. Violators are subject to JBPHH Security Forces apprehension and revocation of fishing privileges as well as enforcement of state and local laws as applicable.

b. In the DoD Cardholder fishing area, fishing is authorized for Active Duty Military/Dependents, DoD/installation civilian employees/dependents and retired Armed Forces personnel/dependents with proper ID. Recreational Fishing is not authorized for JBPHH Contractors or temporary visitor pass holders, unless they are sponsored by personnel with authorization to fish as listed above.

c. Recreational fishing is allowed for all types of fish, but shall follow “catch-and-release,” zero bag requirements.

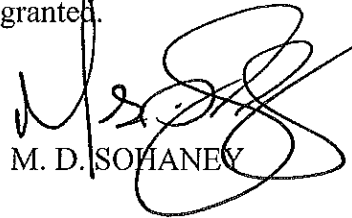
## 9. Fishing Closures

a. Fishing on JBPHH is subject to closure at any time for numerous reasons including, but not limited to: military training requirements, protected species protections, by order of the Joint Base Commander, special events, significant trash and debris on site, etc.

b. In accordance with references (d) and (h), protected species closures shall ensure that Hawaiian Monk Seals (HMS) and sea turtles have appropriate rest areas and nesting areas without harassment or harm from human based activities. If a monk seal is sighted on lands of JBPHH, all fishing activity in the area will be secured during the duration of the marine mammals' stay and will continue to be secured up to 24 hours after the last sighting of the animal. If a sea turtle nest is discovered on JBPHH lands, fishing and shore based activities will be secured indefinitely until the hatchlings depart the nest and no other nest sites are found to be active. Flags and appropriate signage will indicate these conditions.

10. Records Management. Records created as a result of this instruction, regardless of media and format, must be managed per Secretary of the Navy Manual 5210.1 of September 2019.

11. Review and Effective Date. Per OPNAVINST 5215.17A, Joint Base Pearl Harbor Hickam will review this instruction annually on the anniversary of its effective date to ensure applicability, currency, and consistency with Federal, DoD Secretary of the Navy, and Navy policy and statutory authority using OPNAV 5215/40 Review of Instruction. This instruction will automatically expire 10 years after effective date unless reissued or canceled prior to the 10-year anniversary date, or an extension has been granted.



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Distribution:

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